

Wave and Tidal Generation and the Marine Environment

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Joint Nature Conservation Committee



Outline of presentation

- **JNCC and offshore industry**
- **Environmental impact assessment of marine renewables**
 - Scoping, SEA and site selection
- **Site selection and Natura 2000 sites**
- **Conclusion / key issues**

What is the Joint Nature Conservation Committee ?

JNCC is a committee of the statutory nature conservation agencies

Environment and Heritage Service

Scottish Natural Heritage

Natural England

Countryside Council for Wales

JNCC

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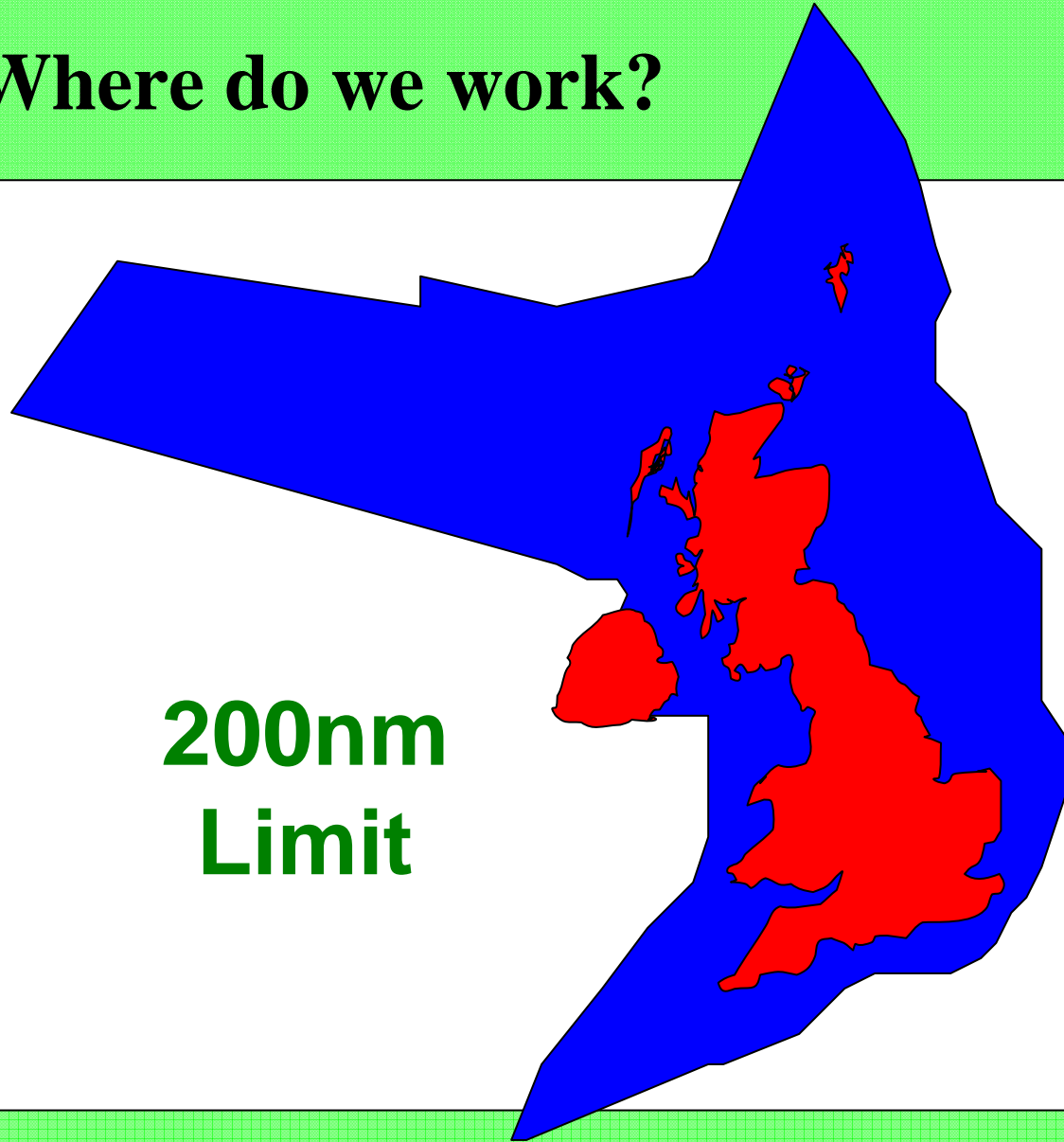
What does JNCC do ?

The Government's advisors
on nature conservation for UK
and international issues

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Where do we work?



**The
UKCS**

**200nm
Limit**

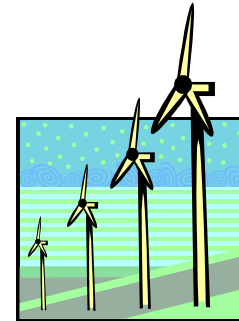
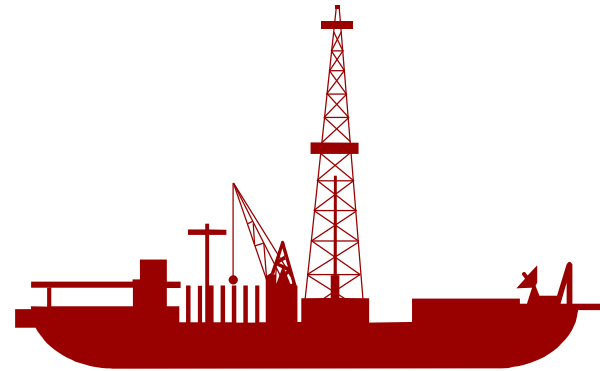
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Marine Advice

Offshore Industry Advice to

- **Aggregate Extraction**
- **Oil and Gas**
- **Renewable Energy**
- **Shipping**
- **Oil/Chemical Spills**
- **Fishing**



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NATURE
CONSERVATION
COMMITTEE**

Approach to Advice

- Advice to industry on national issues and on projects outside 12nm
- Consistency across UK
 - Co-ordination between country agencies
- Consistency across industries
 - Mindful of differential legislation
 - Mindful of differential consenting bodies

UK Approach

- Government – DTI & Defra / Scottish Executive consult on the content and conclusions of environmental impact assessment
- Nature conservation agencies **advise** consenting authority on conclusions of EIA and potential impacts of the proposed marine renewable project
- The **consenting bodies** weigh up the social and environmental benefits and impacts to reach conclusion as to whether the project should be consented

JNCC approach to renewables

- Recognise the environmental benefits that marine renewables can deliver
- **Believe that marine renewables (wave and tide as well as wind) can be appropriately sited**
- Learning process – DTI guidance (2005)
- Strategic Environmental Assessment required but problems with gaps in knowledge

Potential key impacts

- Collision risk – marine mammals and diving birds
- Construction and operational noise – marine mammals
- Displacement of seabirds
- Extraction of energy – benthic communities
- Extraction of energy – mixing and tidal fronts
- Cumulative impacts

Site selection

- Incremental / iterative approach
- Prototype → Demonstrator → Array → Farm
- Knowledge gained informs the next stage
- Surveying and monitoring central to process
- Time to consent may relate to site choice
- BUT also on quality of EIA and information
- Key to site selection – scoping & SEA

Site selection - Scoping

- Environmental Impact Assessment Regulations - Request to Secretary of State (DTI) or Scottish Minister for a “scoping opinion”
- DTI / Scottish Exec will consult with nature conservation agencies
- Also power for nature conservation agencies to consult and exchange information with applicants for EIA purposes
- **Early consultation and discussion welcome, particularly if aids site selection**

Approach to scoping consultation

- While all developments will have an effect **not all effects will be significant**
- Some effects may be positive
- Need to know scale of effect in relation to natural variability and change – establishing a baseline
- **Consider projects in context of other activities in the marine environment**
- EIA should be proportionate to scale of development

BUT.....

This incremental approach may not be appropriate for development sites with the potential to impact upon European Protected Areas – Natura 2000 sites

Precautionary principle applies here

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Marine Natura 2000 in UK

- Special Areas of Conservation (SACs)
- Annex I marine habitats
 - Reefs
- Annex II species
 - Common and Grey Seals
 - Harbour Porpoise, Bottlenose Dolphin



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Marine Natura 2000 in UK

Special Protection Areas (SPAs) for Annex I
bird species

– marine and migratory species in UK waters



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Scoping for SACs / SPAs

- Consider that there may be a need for a parallel ‘APPROPRIATE ASSESSMENT’
- DEMONSTRATE that your activity is ‘unlikely to have a significant effect upon the structure and function of a site’
- Legal requirement – *Waddenzee* judgement
- Very strong evidential burden - “reasonable scientific doubt” - **a high hurdle for industry**

Site selection - SEA

- Strategic Environmental Assessment
- Assessment of plans / projects – not necessarily a tool for site selection
- Scottish Executive SEA provides useful information for developers but doesn't identify sites
- Large gaps in data – birds, marine mammals
- Is there sufficient information to inform “full” SEA ?

SEA – a wish list

- Gap analysis
- Addressing data needs – surveys
- Comprehensive monitoring of demonstrators
- Full stakeholder engagement
- Acknowledgement of limitations
- Co-ordination between UK and devolved administrations essential

Moving forward

- Apply learning/evidence of impacts from other industries
- For initial applications, install in areas where there is a sufficient knowledge of the local environment and where environmental sensitivities are minimal so that potential risks are minimised
- Use the demonstrator projects to provide evidence
 - MONITORING
 - RESEARCH
 - **FUNDING ?**

Summary

W&T technology can deliver environmental benefits

Endorse DTI incremental approach

Most of our knowledge will come from monitoring

SEA essential but unlikely to resolve all issues

Cumulative impacts & scaling up problematic

Proportionate approach cannot be applied in respect of potential impacts on Natura 2000 sites

Site selection can be aided by early contact and a request for a scoping opinion

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